

Meeting the Grand Challenges for Disaster Reduction

David Applegate

Chair, NSTC Subcommittee on Disaster Reduction

September 19, 2008



U.S. National Science & Technology Council Subcommittee on Disaster Reduction

- The U.S. Subcommittee on Disaster Reduction (SDR) is an element of the President's National Science & Technology Council charged with:
 - Establishing clear national goals for Federal science and technology investments in disaster reduction.
 - Promoting interagency cooperation for natural and technological hazards and disaster planning.
 - Facilitating interagency approaches to identifying and assessing risk, and to disaster reduction.
 - Advising the Administration about relevant resources and the work of SDR member agencies.



National Science & Technology Council Subcommittee on Disaster Reduction

- Centers for Disease Control and Prevention
- Department of Defense
- Department of Energy
- Department of Homeland Security
- Department of Housing & Urban Development
- Department of the Interior
- Department of State
- Department of Transportation
- Environmental Protection Agency
- FEMA
- NASA
- National Geospatial-Information Agency
- National Guard Bureau
- National Institute of Standards and Technology
- National Oceanic & Atmospheric Administration
- National Science Foundation
- U.S. Agency for International Development
- U.S. Army Corps of Engineers
- U.S. Coast Guard
- U.S. Department of Agriculture
- U.S. Forest Service
- U.S. Geological Survey
- U.S. Public Health Commissioned Corps



Framing the Grand Challenges for Disaster Reduction

- Objective: To enhance disaster resilience by composing a ten-year agenda for science and technology activities that will produce a dramatic reduction in the loss of life and property from natural and technological disasters.



Grand Challenges for Disaster Reduction

Grand Challenges for Disaster Reduction

National Science and Technology Council
Committee on Environment and Natural Resources



A Report of the
Subcommittee on Disaster Reduction

June 2005



1. Provide hazard and disaster information where and when it is needed.
2. Understand the natural processes that produce hazards.
3. Develop hazard mitigation strategies and technologies.
4. Recognize and reduce vulnerability of interdependent critical infrastructure.
5. Assess disaster resilience using standard methods.
6. Promote risk-wise behavior.

Implementation plans released March 2008

Grand Challenges for Disaster Reduction

National Science and Technology Council
Committee on Environment and Natural Resources

A Report of the
Subcommittee on Disaster Reduction

June 2005
Second Printing January 2008

 sdr
subcommittee on disaster reduction



EARTHQUAKE

A Report of the
Subcommittee on Disaster Reduction
June 2005
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**HUMAN AND
ECOSYSTEM HEALTH**

A Report of the
Subcommittee on Disaster Reduction
June 2005
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FLOOD

A Report of the
Subcommittee on Disaster Reduction
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**COASTAL
INUNDATION**

A Report of the
Subcommittee on Disaster Reduction
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**TECHNOLOGICAL
DISASTERS**

A Report of the
Subcommittee on Disaster Reduction
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HEAT WAVE

A Report of the
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WILDLAND FIRE

A Report of the
Subcommittee on Disaster Reduction
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VOLCANO

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Subcommittee on Disaster Reduction
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DROUGHT

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WINTER STORM

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Subcommittee on Disaster Reduction
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TSUNAMI

A Report of the
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HURRICANE

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TORNADO

A Report of the
Subcommittee on Disaster Reduction
June 2005
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**LANDSLIDE AND
DEBRIS FLOW**

A Report of the
Subcommittee on Disaster Reduction
June 2005
Second Printing January 2008

Available at
www.sdr.gov

Implementing the Grand Challenges

Grand Challenges for Disaster Reduction: Priority Interagency Landslide and Debris Flow Implementation Actions

GRAND CHALLENGE #1: Provide hazard and disaster information where and when it is needed.

Increase the use of Interferometric Synthetic Aperture Radar as well as airborne and ground-based side-looking LiDAR for more accurate landslide hazard assessments, susceptibility mapping, and to determine the volumes of susceptible material and possible runout distances; Inventory sensors needed to predict and monitor landslides. Determine and fill critical gaps.



GRAND CHALLENGE #2: Understand the natural processes that produce hazards.

- Research landslide initiation processes to better understand the interaction between soil type, texture, terrain grade, weather, fire, and other hazards;
- Develop better rainfall threshold models for landslides in areas routinely threatened by hurricanes and winter rainy seasons;
- Better integrate models that evaluate post-wildfire debris flow and landslide potential with near real-time rainfall estimates that blend *in situ*, radar, and satellite observations.



Key: ■ Short Term Action (1-2 years) ➤ Medium Term Action (2-5 years) ◆ Long Term Effort (5+ years)

GRAND CHALLENGE #3: Develop hazard mitigation strategies and technologies.

- Develop improved structural mitigation techniques for landslide hazards;
- Evaluate effectiveness of alternative treatments for post-fire rehabilitation and restoration of severely burned slopes on reducing landslides and debris flows hazards.

GRAND CHALLENGE #4: Reduce the vulnerability of infrastructure.

- ◆ Inventory and assess the vulnerability of the Nation's most critical infrastructure to landslide hazards;
- ◆ Utilize research and data from past events to provide the technical basis for codes and standards and local zoning decisions that will locate hospitals, schools, power plants, and other essential facilities away from the risk area, or retrofit to provide adequate protection from the assessed landslide risk.



Key: ■ Short Term Action (1-2 years) ➤ Medium Term Action (2-5 years) ◆ Long Term Effort (5+ years)

GRAND CHALLENGE #5: Assess disaster resilience.

- Incorporate the use of risk analysis techniques to guide loss reduction efforts at the state and local levels;
- Update the national landslide susceptibility map and state landslide susceptibility maps;
- Produce landslide hazard maps for communities at risk throughout the U.S.;
- Complete risk assessments for at-risk communities;
- Provide information necessary to develop effective land use plans and policies for at-risk communities;
- Develop comprehensive pre-event recovery plans.

GRAND CHALLENGE #6: Promote risk-wise behavior.

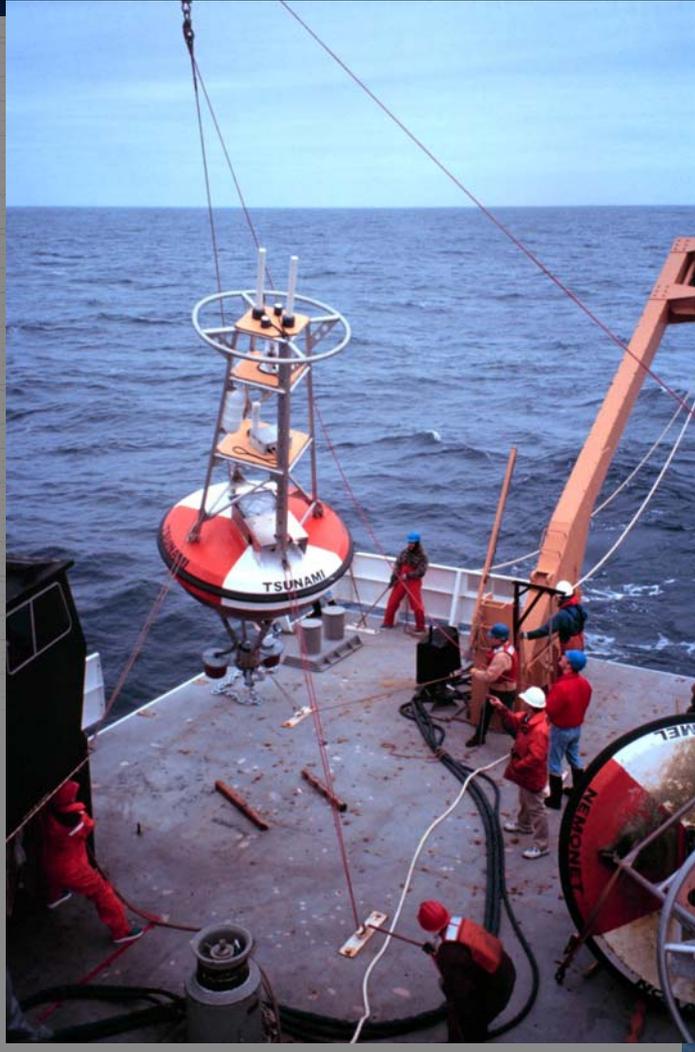
- Develop a guidebook with best practices for mitigating landslide hazards and train local decision makers to use it efficiently and effectively;
- Test a pilot warning system for debris flows following fires in Southern California and expand the system to other parts of California;
- Develop a warning system that utilizes an emergency communication network, forecasting ability, and geologic expertise;
- Continue to build better links between the fire fighting community, landslide researchers, forest managers, and communities most at risk near forested areas;
- Identify and develop effective methods to educate individuals and decision makers about landslide threats so they can make more informed decisions when purchasing land and structures;
- ◆ Test and expand the warning system for debris flows to other susceptible regions.



Priority interagency actions identified

Key: ■ Short Term Action (1-2 years) ➤ Medium Term Action (2-5 years) ◆ Long Term Effort (5+ years)

Grand Challenge 1. Provide hazard and disaster information where and when it is needed.



“To identify and anticipate the hazards that threaten communities, a mechanism for real-time data collection and interpretation must be readily available to and usable by scientists, emergency managers, first responders, citizens, and policy makers.

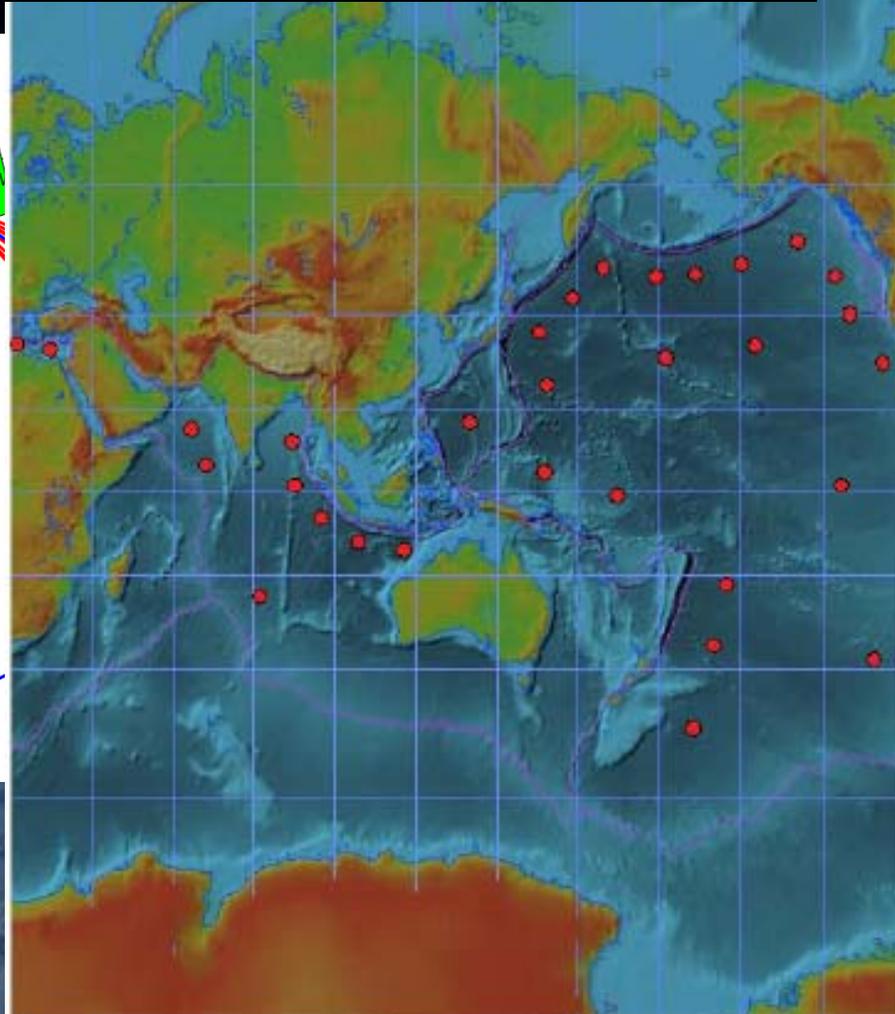
Developing and improving observation tools is essential to provide pertinent, comprehensive, and timely information for planning and response.”

Warn the right people in the right place at the right time.

For tsunamis, seismic is the start



All Hazard Alert Broadcast system installed at Ocean Shores, Washington.



The beach is the finish

Credit: Washington Emergency Management

Search

Fly To

Fly to e.g., Tokyo, Japan

wenchuan, china

China 四川省 Chengdu

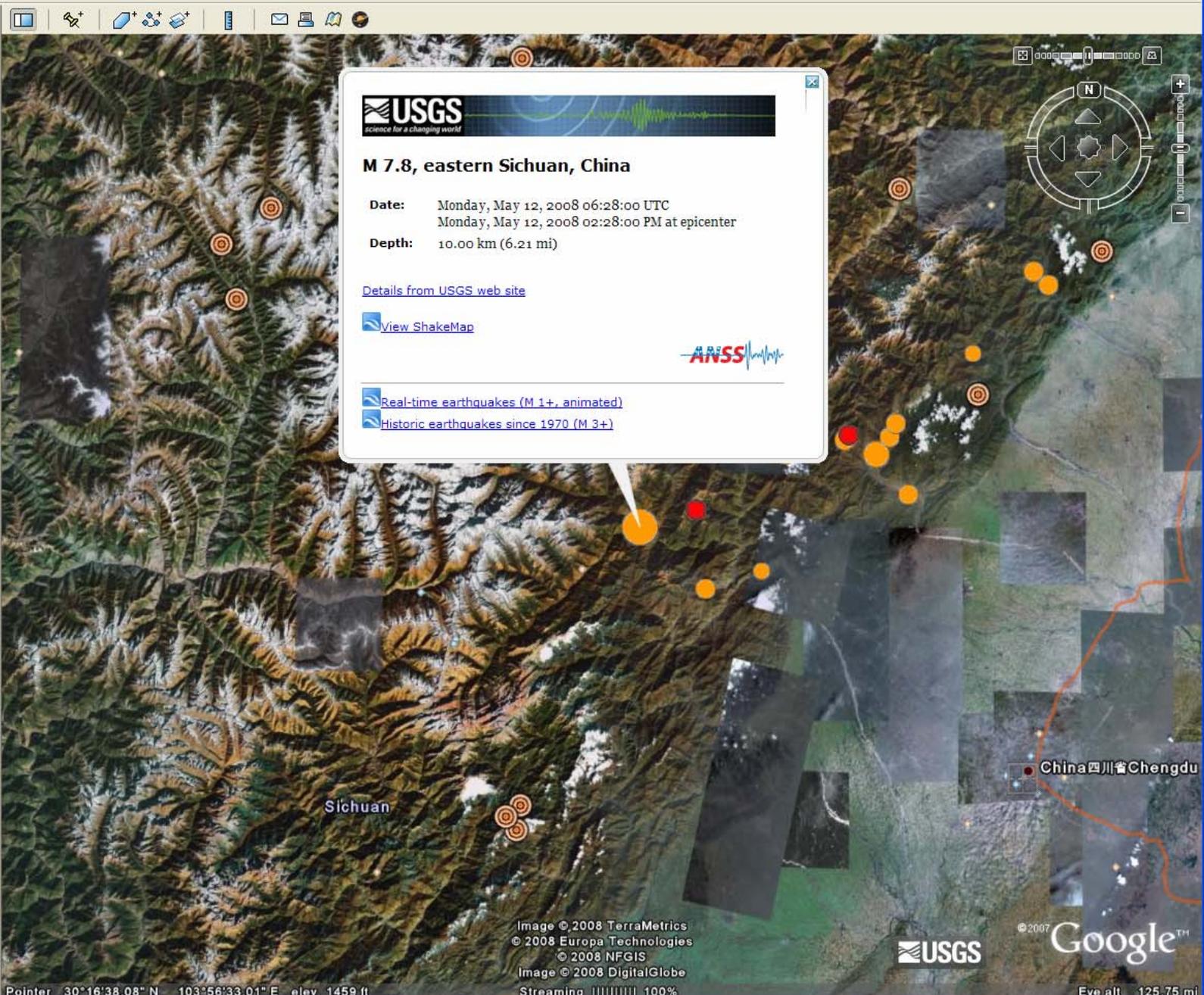
Places

- Magnitude 7 (1 quake)
- Magnitude 6 (5 quakes)
- Magnitude 5 (35 quake)
- Magnitude 4 (75 quake)
- Magnitude 3 (75 quake)
- Magnitude 2 (298 quak)
- Magnitude 1 (674 quak)
- Plate Boundaries
- USGS Logo
- Legend
- ShakeMap: 2008mmaw
- Timberline house rented for Dec. 29-31, 2007
- Seismic Stations
- Westward Look Resort, Tucson AZ

Layers

View:

- Primary Database
- Geographic Web
- roads
- 3D Buildings
- Borders and Labels
- Traffic
- Weather
- Gallery
- Global Awareness
- Places of Interest
- More
- Terrain



USGS
science for a changing world

M 7.8, eastern Sichuan, China

Date: Monday, May 12, 2008 06:28:00 UTC
Monday, May 12, 2008 02:28:00 PM at epicenter

Depth: 10.00 km (6.21 mi)

[Details from USGS web site](#)

[View ShakeMap](#)

ANSS

[Real-time earthquakes \(M 1+, animated\)](#)

[Historic earthquakes since 1970 \(M 3+\)](#)

Pointer 30°16'38.08" N 103°56'33.01" E elev 1459 ft

Image © 2008 TerraMetrics
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Image © 2008 DigitalGlobe
Streaming ||||| 100%



© 2007 Google™

Eye all 125.75 mi

Search

Fly To Find Businesses Directions

Fly to e.g., Tokyo, Japan

wenchuan, china

China 四川省 Chengdu

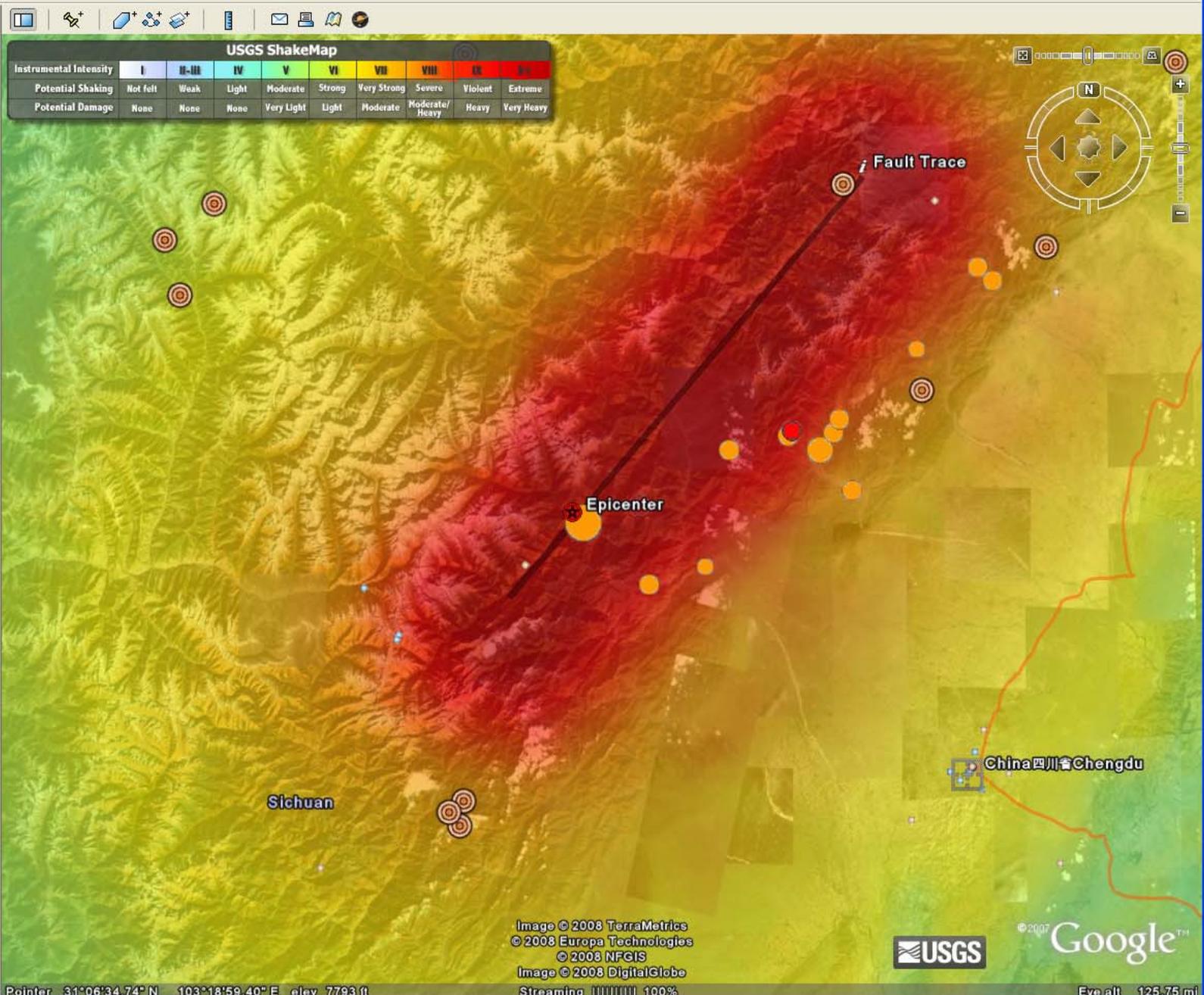
Places Add Content

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- Westward Look Resort, Tucson AZ
- Northridge.kml
- Sightseeing
- Temporary Places
- ShakeMap: 2008ryan

Layers

View: Core

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- Traffic
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- Places of Interest
- More
- Terrain



PAGER

Prompt Assessment of Global Earthquakes for Response

<http://earthquake.usgs.gov/pager/>



M 7.9, EASTERN SICHUAN, CHINA

Origin Time: Mon 2008-05-12 06:28:01 UTC

Location: 31.02°N 103.37°E Depth: 19 km



USAID
FROM THE AMERICAN PEOPLE

PAGER Version 8

Created: 1 days, 8 hrs after earthquake

Estimated Population Exposed to Earthquake Shaking

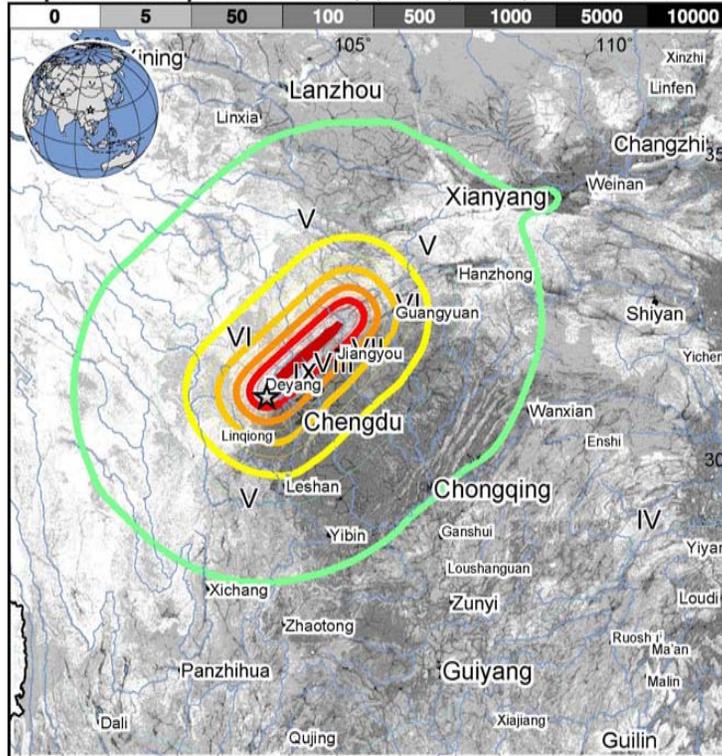
ESTIMATED POPULATION EXPOSURE (k = x1000)	--*	--*	188,523k*	89,143k	15,400k	12,673k	3,897k	707k	610k	
ESTIMATED MODIFIED MERCALLI INTENSITY	I	II-III	IV	V	VI	VII	VIII	IX	X+	
PERCEIVED SHAKING	Not felt	Weak	Light	Moderate	Strong	Very strong	Severe	Violent	Extreme	
POTENTIAL DAMAGE	Resistant Structures	none	none	none	V. Light	Light	Moderate	Moderate/Heavy	Heavy	V. Heavy
	Vulnerable Structures	none	none	none	Light	Moderate	Moderate/Heavy	Heavy	V. Heavy	V. Heavy

*Estimated exposure only includes population within the map area.

Population Exposure

population per ~1 sq. km from Landscan 2005

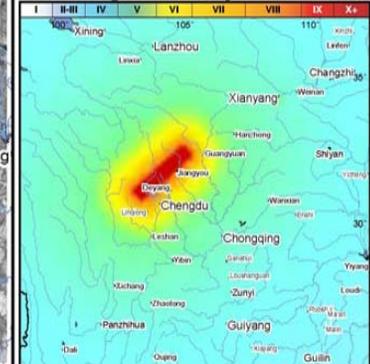
Selected City Exposure



MMI City	Population
VIII Jianguyou	127k
VIII Tianpeng	60k
VII Deyang	152k
VII Linqiong	55k
VII Chengdu	3,950k
VII Mianyang	264k
VII Guangyuan	213k
V Nanchong	7,150k
V Chongqing	3,967k
V Lanzhou	3,200k
IV Shiyang	3,460k

bold cities appear on map (k = x1000)

Shaking Intensity



Overall, structures in this region are vulnerable to earthquake shaking, though some resistant structures exist. A magnitude 6.4 earthquake struck the Sichuan, China region on August 23, 1976 (UTC), with estimated population exposures of 1,500 at intensity IX or greater and 5,700 at intensity VIII, resulting in 41 deaths. Additionally, a magnitude 7.3 struck this region in 1933 killing 6,800 people. Recent earthquakes in this area have also triggered landslide hazards that have contributed to losses. Users should consider the preliminary nature of this information and check for updates as additional data becomes available.

Grand Challenge 2. Understand the natural processes that produce hazards.



“Continuous and useful information about the hazard must be available to everyone affected.”

“To improve forecasting and predictions, scientists and engineers must continue to pursue basic research on the natural processes that produce hazards and understand how and when natural processes become hazardous.

New data must be collected and incorporated into advanced and validated models that support an improved understanding of underlying natural system processes and enhance assessment of the impacts.”

CALIFORNIA AREA EARTHQUAKE PROBABILITY

More than 99%

probability in the next 30 years for one or more magnitude 6.7 or greater quake capable of causing extensive damage and loss of life. The map shows the distribution throughout the State of the likelihood of having a nearby earthquake rupture (within 3 or 4 miles).

30-Year Earthquake Probability

0.01% 0.1% 1% 10%

Boundary used in this study between northern and southern California

Regional 30-year earthquake probabilities

Magnitude	San Francisco region*	Los Angeles region
6.7	63%	67%

Magnitude	Northern California**	Southern California
6.7	93%	97%
7	68%	82%
7.5	15%	37%
8	2%	3%

*Probabilities from UCERF for the San Francisco region are nearly identical to the previous results from WGCEP 2003.

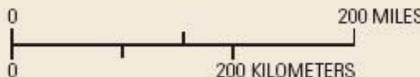
**These probabilities do not include the Cascadia Subduction Zone

A new model for earthquake probabilities in California

Funded in part by the California Earthquake Authority



Released April 14th
<http://pubs.usgs.gov/fs/2008/3027/>



Grand Challenge 3. Develop hazard mitigation strategies and technologies.



“To prevent or reduce damage from natural hazards, scientists must invent – and communities must implement – affordable and effective hazard mitigation strategies, including land-use planning and zoning laws that recognize the risks of natural hazards.

In addition, technologies such as disaster-resilient design and materials and smart structures that respond to changing conditions must be used for development in hazardous areas.”

“By designing and building structures and infrastructures that are inherently hazard resilient, communities can greatly reduce their vulnerability.”

Grand Challenge 4. Recognize and reduce vulnerability of interdependent critical infrastructure.



“Protecting critical infrastructure systems, or lifelines, is essential to developing disaster-resilient communities.

To be successful, scientists and communities must identify and address the interdependencies of these lifelines at a systems level (e.g., communications, electricity, financial, gas, sewage, transportation, and water).”

“Protecting critical infrastructure provides a solid foundation from which the community can respond to hazards rapidly and effectively.”

The Trans-Alaska Pipeline and the 2002 Denali earthquake: An infrastructure success story



The Trans-Alaska Pipeline survived the 2002 mag-7.9 Denali earthquake because of stringent earthquake design specifications based on geologic studies done by the USGS & others when the pipeline was constructed.

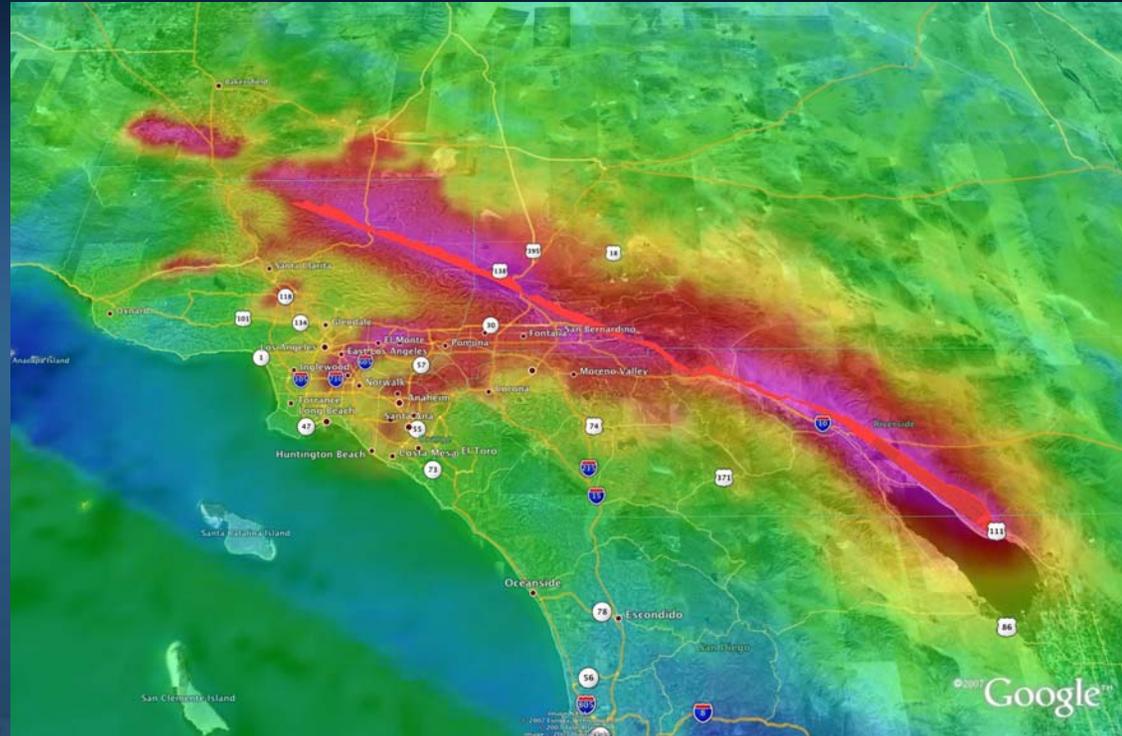


San Andreas ShakeOut Scenario

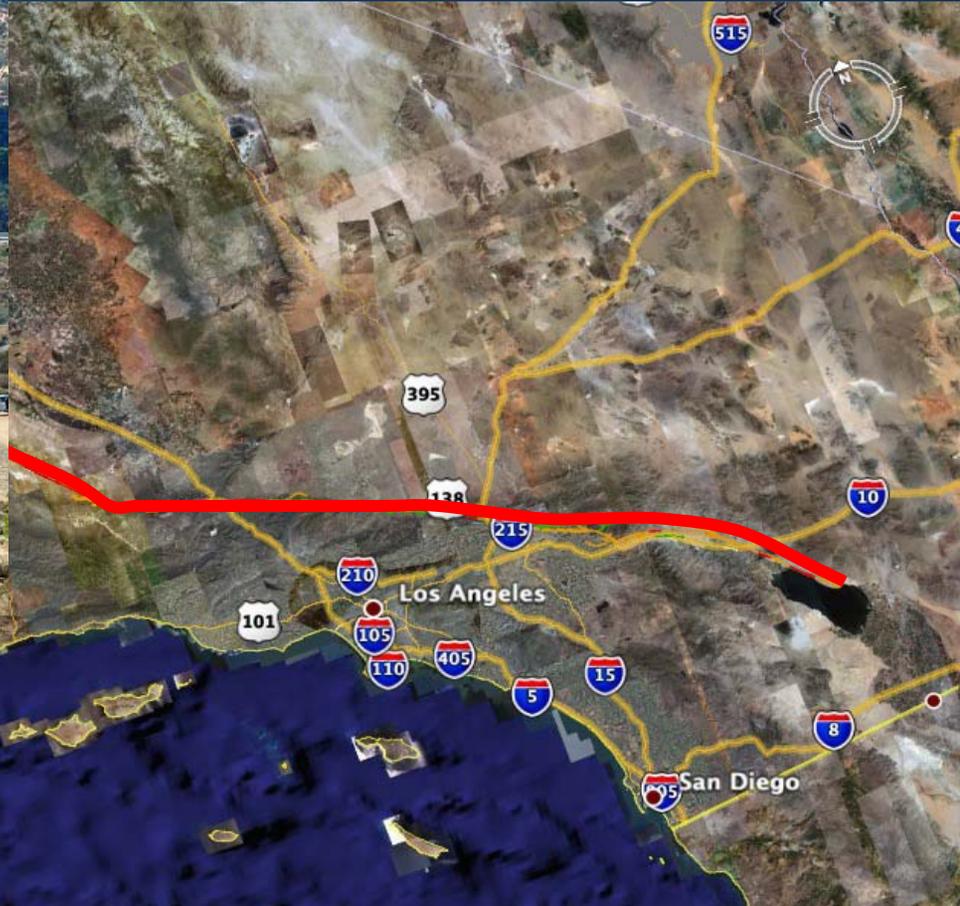


- Top request of emergency managers
- Rallying point for community

- San Andreas 'Big One' simulated earthquake; multi-hazard scenario
- Initiation near Bombay Beach, rupturing to the northwest
- Disruption of critical lifeline infrastructure (freeway, internet, power and gas lines) along surface rupture
- Strong shaking throughout region, including urban areas



All railroads and freeways into Los Angeles cross the San Andreas fault



Grand Challenge 5. Assess disaster resilience using standard methods



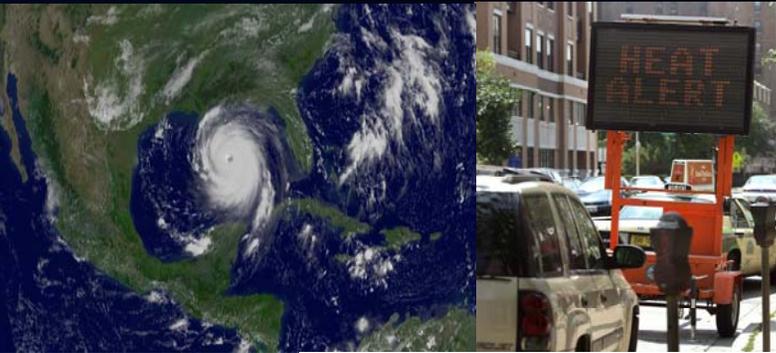
“Federal agencies must work with universities, local governments, and the private sector to identify effective standards and metrics for assessing disaster resilience.

With consistent factors and regularly updated metrics, communities will be able to maintain report cards that accurately assess the community’s level of disaster resilience.”

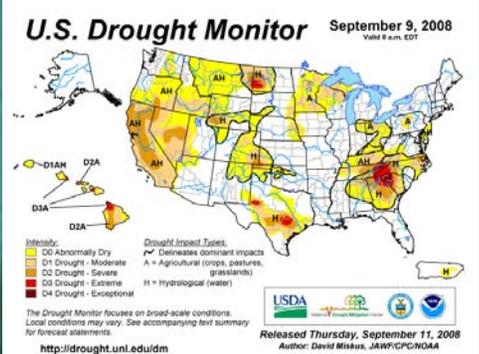


“Learn from each hazard event...to support ongoing hazard research and future mitigation plans.”

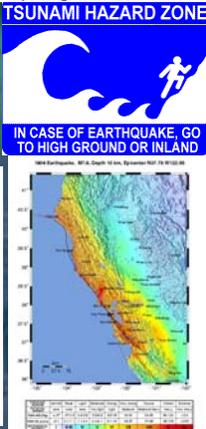
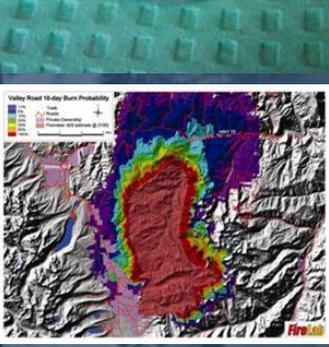
Grand Challenge 6: Promote risk-wise behavior



“Develop and apply principles of economics and human behavior to enhance communications, trust, and understanding within the community to promote ‘risk-wise’ behavior.



To be effective, hazard information (e.g., forecasts and warnings) must be communicated to a population that understands and trusts messages. The at-risk population must then respond appropriately to the information.”



“This is an ongoing challenge that can only be met by effectively leveraging the findings from social science research.”

The Great Southern California ShakeOut

- November 13, 2008
- Golden Guardian DHS exercise
- Public drills
 - Schools earthquake drills
 - Business emergency drills
 - Faith-based communities
- City of Los Angeles Earthquake Safety conference
- Art Center Earthquake Spectacle



DARE
to **prepare**

2007 Earthquake Readiness Campaign



In a more disaster-resilient world...

- Relevant hazards are recognized and understood.
- Communities at risk know when a hazard event is imminent.
- Property losses and lives at risk in future natural hazard events are minimized.
- Disaster-resilient communities experience minimum disruption to life and economy after a hazard event has passed.

